

# THE PINK ELEPHANTS IMPEDING THE RESTRUCTURING OF FANNIE MAE AND FREDDIE MAC

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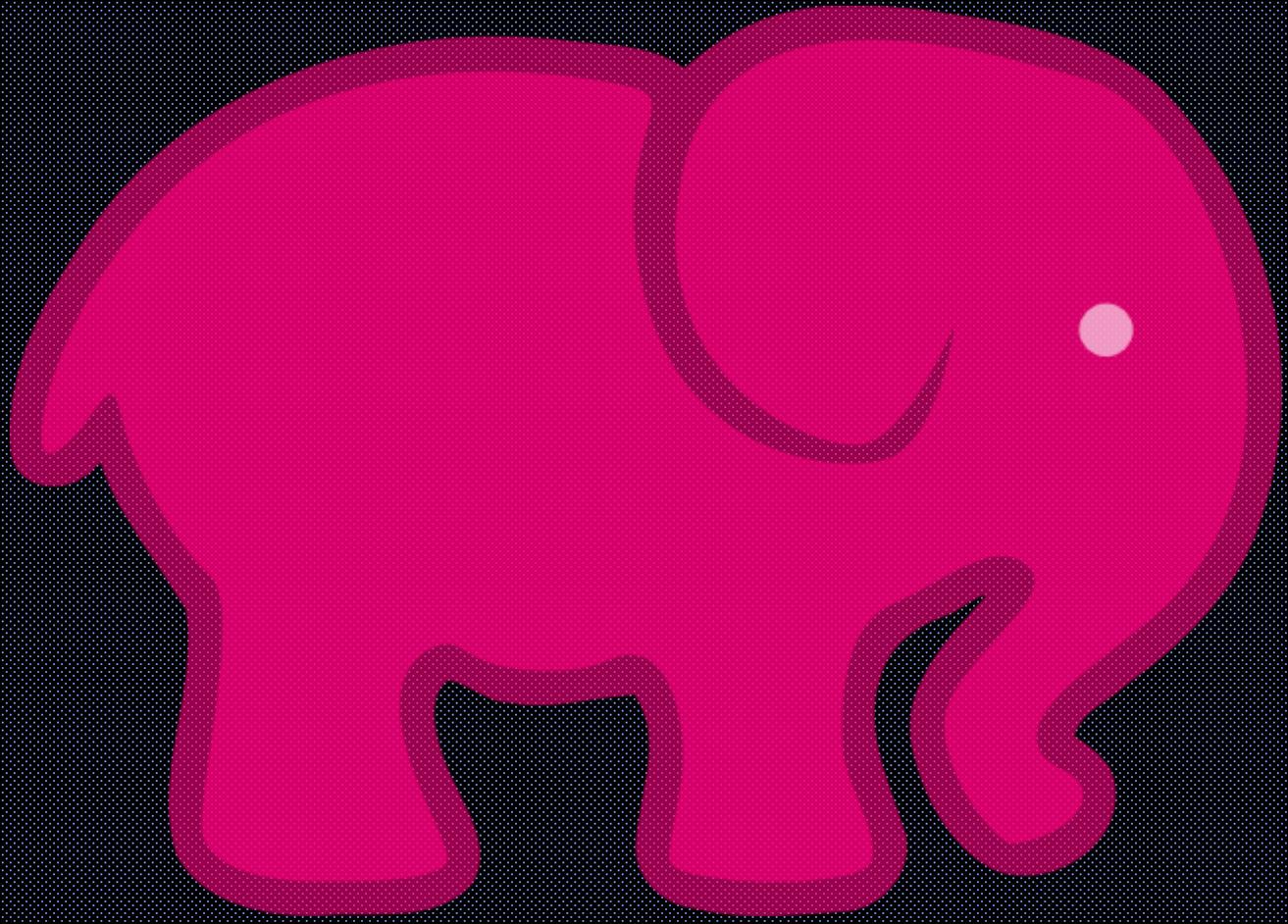
At The  
Annual Financial Services Conference  
Consumer Federation of America  
Washington, DC  
December 12, 2014

## Recap and Release: Not the right path to affordable mortgages

The government's role in all this

November 16, 2015 *Barry Zigas*

“...The government’s role should be to ensure a set of critical outcomes:  
The broadest possible access to sustainable mortgage credit by the greatest range of credit worthy borrowers, everywhere in the country  
A deep and liquid market for mortgage backed securities to ensure reliable investment at all times from the broadest possible range of investors at the lowest possible cost, enabling rate locks for consumers  
The choice to have a long term fixed rate mortgages at a reasonable price for consumers who prefer them...”



# **MANY PROPOSED HOUSING FINANCE REFORM PROPOSALS WOULD**

**Institutionalize the current dual mortgage credit market that provides lower-cost, higher quality loans to non-Hispanic white borrowers and higher cost, and often predatory loan products to borrowers and communities of color.**

# MISALIGNED GOALS OF HOUSING FINANCE LEGISLATION RELATIVE TO PRE- CRISIS HOUSING MARKET PROBLEMS

The most often repeated goal for housing finance reform legislation is to “increase private capital in mortgage finance.”

# THE IRONY OF PRIORITIZING INCREASING PRIVATE CAPITAL

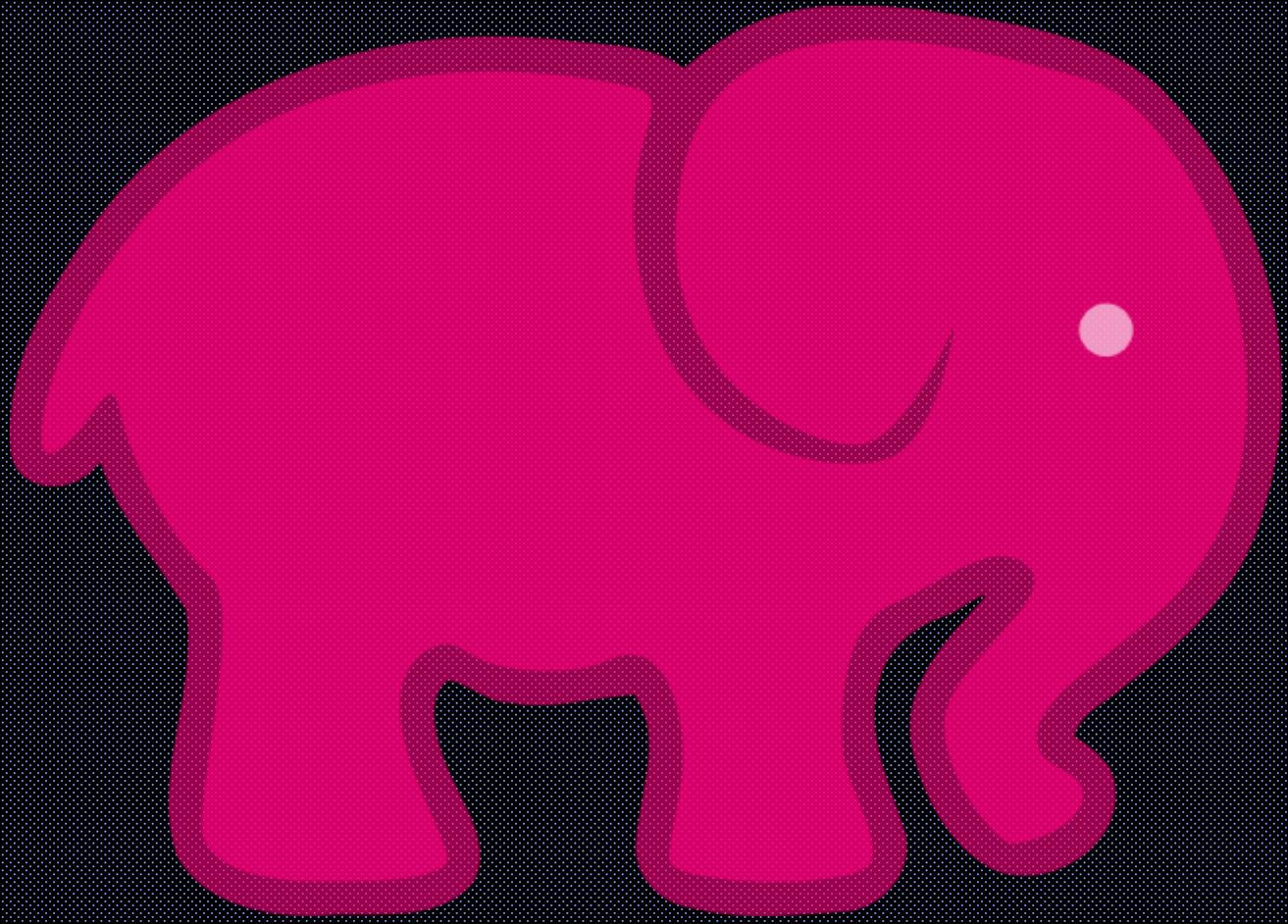
- Lack of private capital did not contribute to the housing market crisis
  - Between 2003-06, private label securities rose from 8% to 38% of the market.
  - 85% of subprime loans were financed with private label securitization.
  - Private label securities failed at a rate of 6 times those for Fannie Mae and Freddie Mac.

# DUAL CREDIT MARKETS AS NATIONAL POLICY

- Almost all major housing finance reform proposals either strongly imply or explicitly state that if the restructured housing finance system does not meet the credit needs of people of color, those consumers should rely on the FHA.
- Stated otherwise, the restructured system need not be designed to meet the housing credit needs of people of color, who, ironically, are, and will continue to grow as the majority of net new household formations in America for the foreseeable future.
- An institutionalized dual market for home loans would codify higher-priced and riskier mortgages for lower-income families and people of color.
- And an institutionalized dual credit market would lock historically disadvantaged borrowers into lending channels that are disproportionately plagued by discriminatory, predatory, and otherwise unscrupulous originators.

# THE POST CRISIS HOUSING FINANCE SYSTEM SHOULD DO MORE THAN THE FAILED PRE-CRISIS SYSTEM

- Three additional needs of the housing finance system:
- Leverage the current climate of historically low mortgage interest rates, vast pools of foreclosed and distressed properties, and greatly lowered home prices in order to promote homeownership particularly for historically underserved borrower groups.
- Ensure an adequate supply of credit for rental housing and pioneer new products for rental as well as rent-to-own and shared appreciation ownership financing products.
- Provide capital to developers at favorable rates to finance comprehensive, mixed use, community investment efforts that include community infrastructure via a community infrastructure bank.



**There is also little support within the housing finance industry for changes that could be accomplished now, to the existing system, that could greatly improve access to credit for lower-income and low-wealth households and borrowers of color.**

# CREDIT RISK VERSUS CREDIT SCORE

- Different *measures* of credit risk do not necessarily translate into differences in *actual* potential credit behavior.
- Measures of credit risk are only as reliable as the credit scoring models that drive them. Outdated credit scoring models, such as those currently in use by Fannie Mae, Freddie Mac and FHA can yield misleading results and produce exclusionary impacts.
- The industry should immediately adopt more sophisticated and predictive scoring technologies such as FICO 9 or VantageScore.
- According to VantageScore, the number of originations to African Americans and Latinos could be increased by as much as 30 percent through the use of more predictive credit scores.
- Use of more predictive credit measures would improve credit access and while also improving credit standards.

# Additional Changes That Could Be Implemented Now

- Redefine the GSE underserved markets designation to include race/ethnicity.\*
- Adjust FHA fees to reflect the fact that the agency is no longer undercapitalized; fees should be calibrated to cover only those risks posed to the Mutual Mortgage Insurance Fund by future borrowers.
- Clarify buy-back requirements at FHA so as to eliminate that issue as a justification for excessive lender overlays or banks pulling out altogether of FHA lending.
- Establish a loss reserve account within the Department of the Treasury (not recapitalization) to cover potential future losses by Fannie Mae and Freddie Mac.

\*Zonta, Michela. Do the GSEs Meet the Credit Needs of Underserved Communities? Center for American Progress. Washington, DC. December 2015.

# IT'S A SIMPLE MATTER OF INCOME AND ASSETS

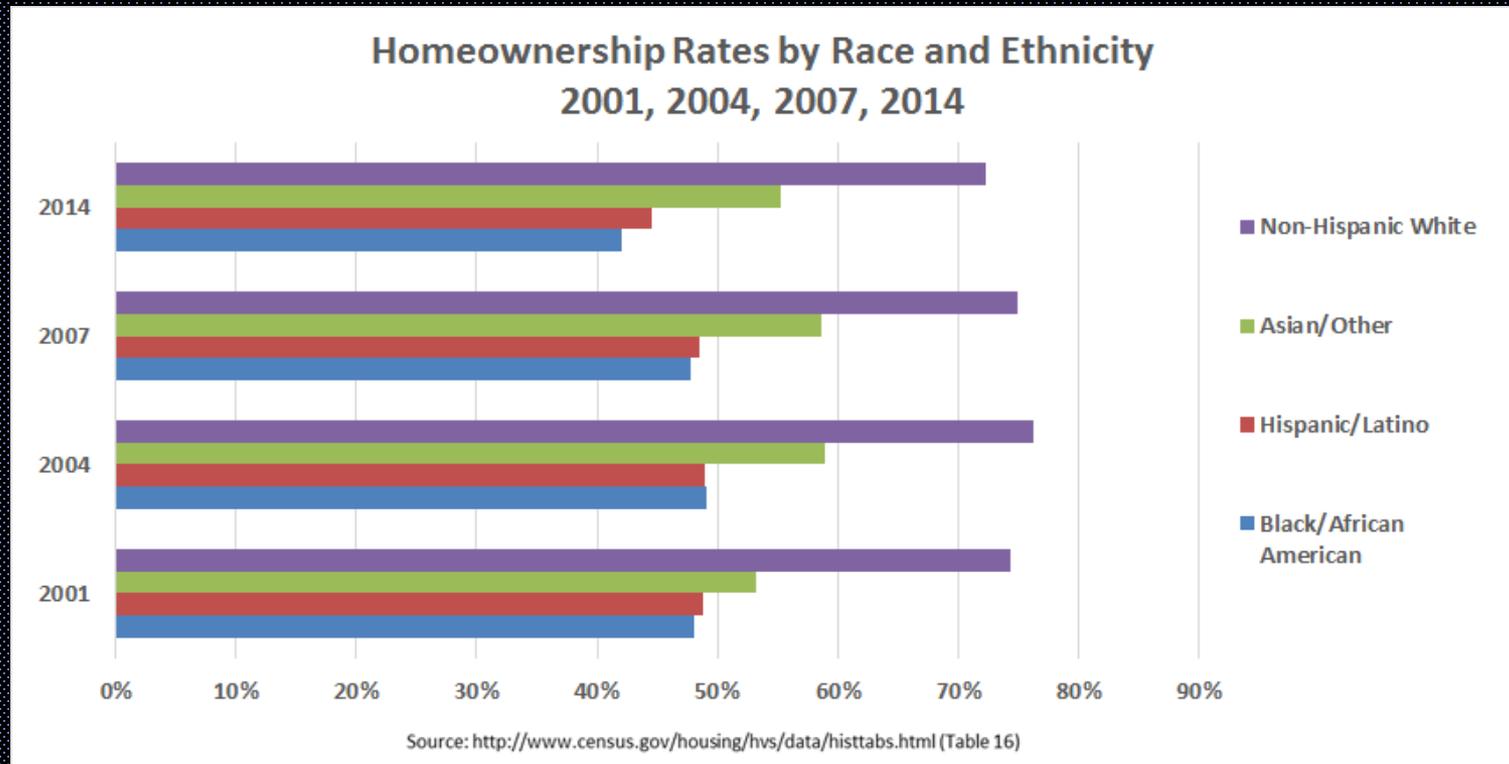


# LOAN ORIGINATIONS RETURN BELOW 2001 LEVELS

Year	Conventional Loans	Non-conventional Loans	All Loans
2001	12,045,860	1,589,455	13,635,315
2014	4,561,433	1,418,333	5,979,766
<b>Total Change</b>	<b>(7,484,427)</b>	<b>(171,122)</b>	<b>(7,655,549)</b>
<b>Percent Change</b>	<b>(62%)</b>	<b>(11%)</b>	<b>(56%)</b>

Source: Tabulations based on Urban Institute 2014 HMDA Dataset.

# FALLING HOMEOWNERSHIP RATES



# GROWING RACIAL WEALTH DISPARITIES

The image is a screenshot of a web browser window. The address bar shows the URL: <http://www.pewsocialtrends.org/2011/07/26/wealth-gaps-rise-to-record-highs-between-whites-blacks-hispanics/>. The browser's menu bar includes File, Edit, View, Favorites, Tools, and Help. Below the menu bar, there are several suggested sites: Suggested Sites, People Finder, Patriot Web, My Mason, Mason Email, ITU Support Center, Banner, and Web Slice Gallery. The main content area of the browser displays the Pew Research Center website. At the top, it says "NUMBERS, FACTS AND TRENDS SHAPING YOUR WORLD" and has social media icons for Facebook, Twitter, YouTube, and RSS. The main header is "PewResearch Social & Demographic Trends". Below the header is a navigation menu with categories: U.S. POLITICS, MEDIA & NEWS, SOCIAL TRENDS (highlighted), RELIGION, INTERNET & TECH, HISPANICS, and GLOBAL. Below this is another navigation bar with: PUBLICATIONS, TOPICS, INTERACTIVES, DATASETS, and ABOUT. The article content starts with the date "JULY 26, 2011" and social media sharing icons for Facebook, Twitter, LinkedIn, Print, and a plus sign. The main headline is "Wealth Gaps Rise to Record Highs Between Whites, Blacks, Hispanics" with a subtitle "Twenty-to-One". The byline reads "BY RAKESH KOCHHAR, RICHARD FRY AND PAUL TAYLOR". Below the byline is the section "Executive Summary". The text begins: "The median wealth of white households is 20 times that of black households and 18 times that of Hispanic households, according to a Pew Research Center analysis of newly". To the right of this text is a box titled "Median Net Worth of Households, 2005 and 2009 in 2009 dollars" with a bar chart showing the year 2009. On the right side of the page, there are two sections: "REPORT MATERIALS" with a link to "Complete Report" and "TABLE OF CONTENTS" with links to "Overview", "Executive Summary", "Wealth Ratios: A 25-Year History", "Chapter 1: The Macroeconomic Context", "Chapter 2: Household Wealth", and "Chapter 3: Net Worth by Type of Asset". The browser's taskbar at the bottom shows various application icons and the system tray with the time 4:38 PM.

http://www.pewsocialtrends.org/2011/07/26/wealth-gaps-rise-to-record-highs-between-whites-blacks-hispanics/

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Suggested Sites People Finder Patriot Web My Mason Mason Email ITU Support Center Banner Web Slice Gallery

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PewResearch Social & Demographic Trends

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## Wealth Gaps Rise to Record Highs Between Whites, Blacks, Hispanics

*Twenty-to-One*

BY RAKESH KOCHHAR, RICHARD FRY AND PAUL TAYLOR

### Executive Summary

The median wealth of white households is 20 times that of black households and 18 times that of Hispanic households, according to a Pew Research Center analysis of newly

**Median Net Worth of Households, 2005 and 2009**  
in 2009 dollars

2009

**REPORT MATERIALS**

Complete Report

**TABLE OF CONTENTS**

Overview

Executive Summary

Wealth Ratios: A 25-Year History

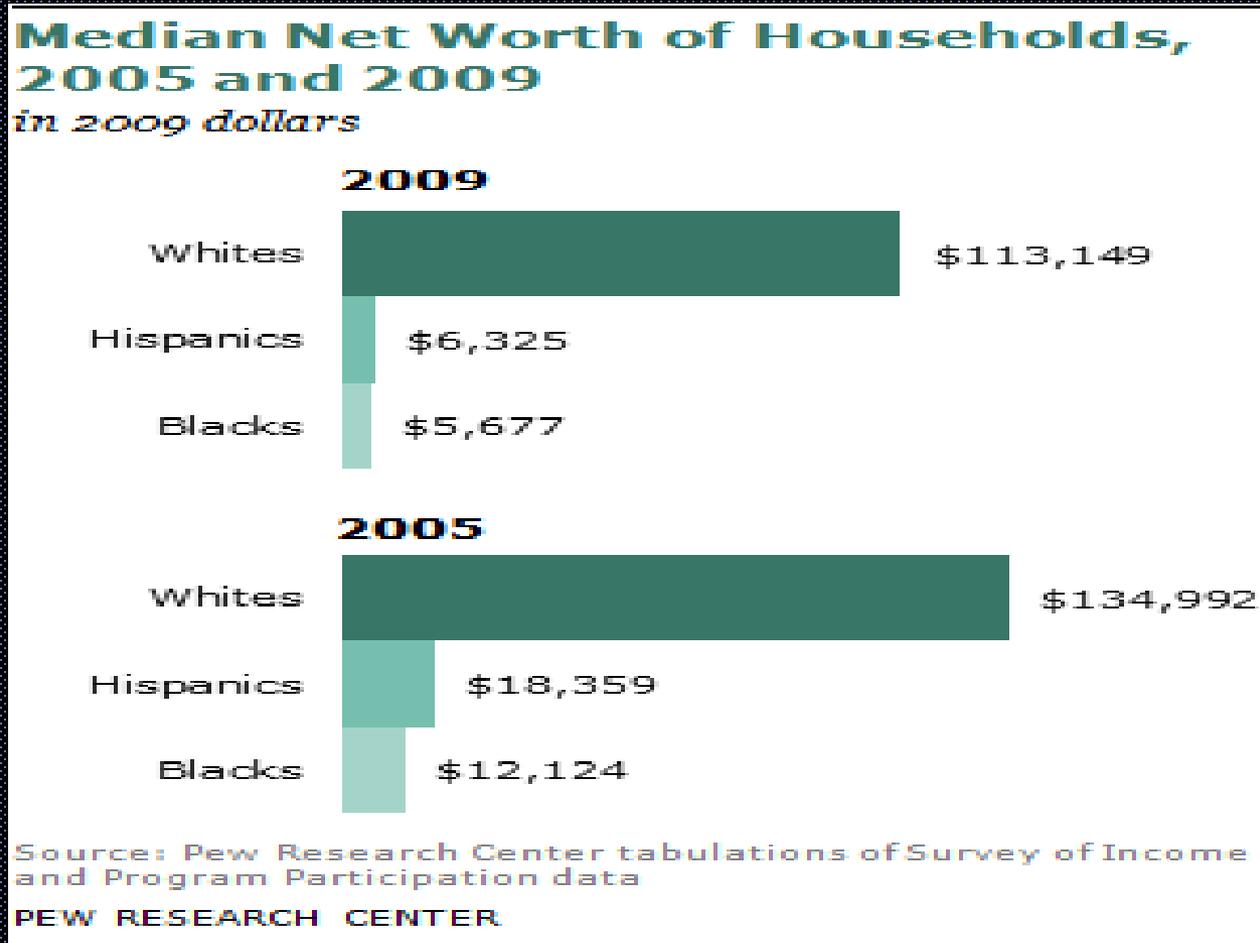
Chapter 1: The Macroeconomic Context

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Chapter 3: Net Worth by Type of Asset

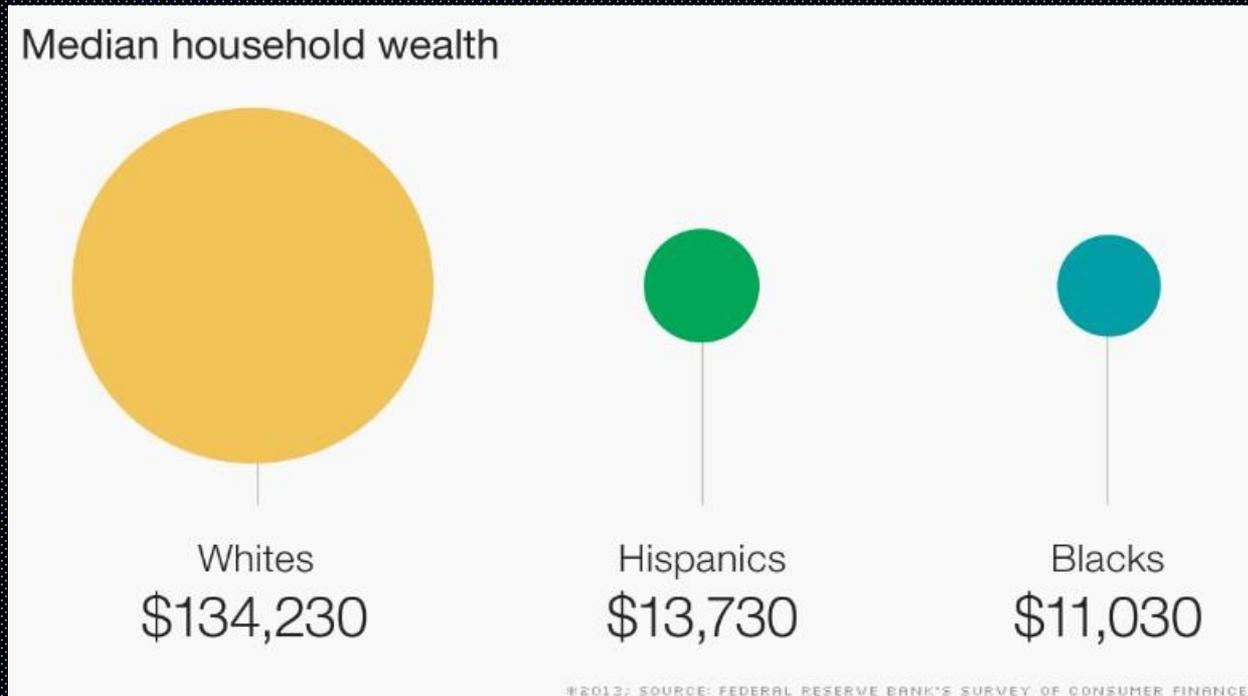
4:38 PM

# CHANGE IN NET WORTH, 2005-2009



Source: <http://www.pewsocialtrends.org/2011/07/26/wealth-gaps-rise-to-record-highs-between-whites-blacks-hispanics/>

# RACIAL WEALTH DISPARITIES IN 2013



Source: <http://money.cnn.com/2015/11/24/news/economy/blacks-whites-inequality/>

# MEDIAN HOUSEHOLD INCOMES IN 2014



# HOMEOWNERSHIP: THE GREAT WEALTH EQUALIZER

**Figure 4. Changes in the Racial Wealth Gap if Rates of Homeownership Were Equalized**

	Wealth Gap with White Families Before Equalizing Homeownership Rates	Wealth Gap with White Families After Equalizing Homeownership Rates	Change in the Racial Wealth Gap	Percent Change in the Racial Wealth Gap
Black families	\$104,033	\$71,920	-\$32,113	-31%
Latino families (any race)	\$102,798	\$73,585	-\$29,213	-28%

Source: Survey of Income and Program Participation (SIPP), 2008 Panel Wave 10, 2011

# Other Often Discussed Wealth-Creating Policies Not As Impactful

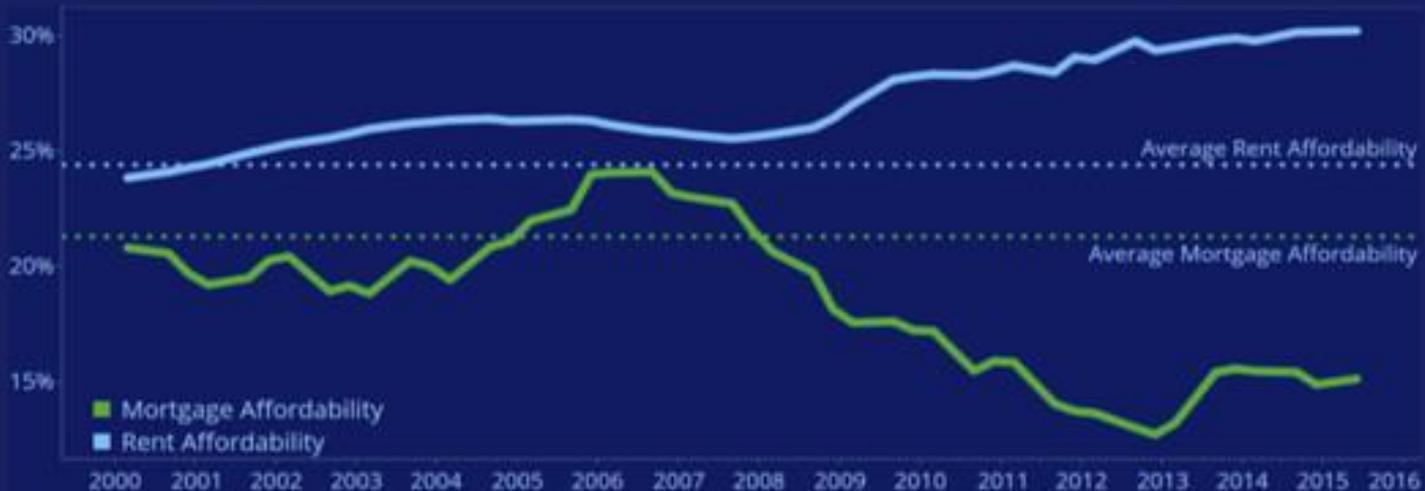
**Figure 13. Changes in Racial Wealth Gap if Returns on College Graduation Were Equalized**

	Wealth Gap with White Families Before Equalizing Graduation Returns	Wealth Gap with White Families After Equalizing Graduation Returns	Change in the Racial Wealth Gap	Percent Change in the Racial Wealth Gap
Black families	\$104,033	\$93,247	-\$10,786	-10%
Latino families (any race)	\$102,798	\$96,920	-\$5,878	-6%

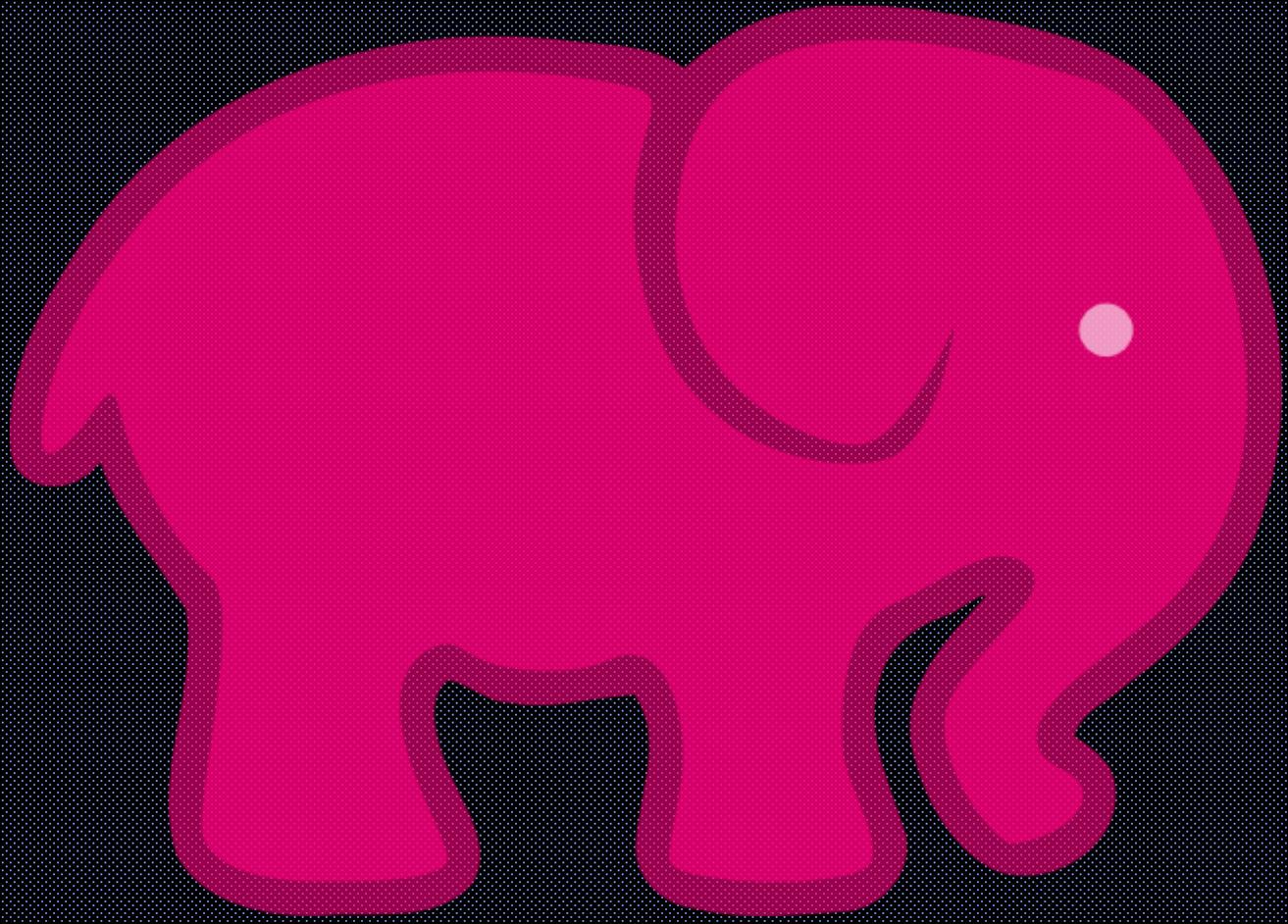
Source: Survey of Income and Program Participation (SIPP), 2008 Panel Wave 10, 2011

# FAVORABLE HOMEOWNERSHIP AFFORDABILITY; INCREASINGLY UNAFFORDABLE RENTAL MARKET

For the United States, buying a home is affordable while renting has been steadily getting more expensive



Average Mortgage Affordability 1985-1999	21%
Mortgage Affordability	15%
Average Rent Affordability 1985-1999	24%
Rent Affordability	30%



# FIXING THE HOUSING MARKET DOES NOT REQUIRE ROCKET SCIENCE

$$\begin{aligned}
 \int_p^\infty \exp\left(-\pi^2 \frac{k^2}{L^2} \alpha \delta\right) dk &= \int_0^\infty \exp\left(-\pi^2 \frac{k^2}{L^2} \alpha \delta\right) dk - \int_0^p \exp\left(-\pi^2 \frac{k^2}{L^2} \alpha \delta\right) dk \\
 &= \frac{L\sqrt{\pi}}{2\pi\sqrt{\alpha\delta}} - \frac{L\sqrt{\pi}}{2\pi\sqrt{\alpha\delta}} \operatorname{erf}\left(\frac{\pi\sqrt{\alpha\delta}p}{L}\right) \cong \\
 &\cong \frac{L\sqrt{\pi}}{2\pi\sqrt{\alpha\delta}} - \frac{L\sqrt{\pi}}{2\pi\sqrt{\alpha\delta}} \left(1 - \frac{e^{-\pi^2 p^2 \alpha \delta / L^2}}{\sqrt{\pi} \pi \sqrt{\alpha \delta} \frac{p}{L}} \left[1 - \frac{2!}{1!(2\pi\sqrt{\alpha\delta} \frac{p}{L})^2} + \frac{4!}{2!(2\pi\sqrt{\alpha\delta} \frac{p}{L})^4} - \dots\right]\right) \\
 &\cong \frac{e^{-\pi^2 p^2 \alpha \delta / L^2}}{2\pi^2 \frac{p}{L^2} \alpha \delta} \left[1 - \frac{2!}{1!(2\pi\sqrt{\alpha\delta} \frac{p}{L})^2} + \frac{4!}{2!(2\pi\sqrt{\alpha\delta} \frac{p}{L})^4} - \dots\right] \\
 &< \frac{e^{-\pi^2 p^2 \alpha \delta / L^2}}{2\pi^2 \frac{p}{L^2} \alpha \delta} < \frac{e^{-\pi^2 p^2 \alpha \delta / L^2}}{\pi^2 \frac{p}{L^2} \alpha \delta}, \quad \frac{p^2 \alpha \delta}{L^2} > 0.05
 \end{aligned}$$

PERHAPS KEEPING IT SIMPLE IS  
BEST

$$1 + 1 = 2$$

For many organizations  
demanding access to safe  
affordable mortgage credit--

Almost any change is better  
than the status “no”



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Source: Detroit, MI

Sources:

Slide 3: Pink Elephant- Clipart Panda

Slide 22: Equation- Unknown from web